

## Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 ONY-00 SSO-00 SS-15 /026 W  
-----059032 101920Z /62 R

O 101645Z MAR 78  
FM AMEMBASSY YAOUNDE  
TO SECSTATE WASHDC IMMEDIATE 4857

C O N F I D E N T I A L SECTION 1 OF 3 YAOUNDE 1228

E.O. 11652: XGDS-3  
TAGS: AMGT, PFOR, CM  
SUBJECT: COURSES F ACTION TO IMPLEMENT U.S. GOALS AND OBJECTIVES

REF: (A) YAOUNDE 1182 (B) STATE 57641 (C) CA-0463 (D) 77 STATE  
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1. THE MISSION FEELS THAT VIRTUALLY ALL PROGRAMS UNDERTAKEN IN CAMEROON ARE SUPPORTIVE OF U.S. GOALS AND OBJECTIVES. MOST DEVELOPMENT PROJECTS HELP MEET BHN (BASIC HUMAN NEEDS). FOLLOWING REPRESENTS ILLUSTRATIVE LISTING OF HOW SPECIFIC PROGRAMS MEET PARTICULAR GOALS IN SAME ORDER AS LISTED REFTEL F:

I. ALMOST ALL MISSION PROGRAMS AT LEAST INDIRECTLY SUPPORT THIS GOAL. EMBASSY PROGRAMS PURSUANT OF THIS GOAL LISTED II BELOW. USIS PROGRAMS, THROUGH IV'S, FULBRIGHT PROFESSORS, AND U.S. SPEAKERS AND ACTIVE LIBRARY AND FILM PROGRAMS, SUPPORT THIS GOAL. UPCOMING UNIVERSITY DELEGATION VISIT U.S. WILL SUPPORT LINKAGES BETWEEN U.S. EDUCATIONAL INSTITUTIONS AND UNIVERSITY OF YAOUNDE. AID AND PC PROJECTS CONTRIBUTE TO INSTITUTIONALIZATION PROCESS THROUGH ESTABLISHMENT NEW INSTITUTIONS AND SUPPORT EXISTING STRUCTURES, THEREBY CREATING THE STABILITY NECESSARY FOR A PROGRESSIVE POLITICAL SYSTEM. AID AGRICULTURAL MANAGEMENT PLANNING PROJECT (631-008), CURRENTLY IN DESIGN STATE, WILL PROVIDE RESOURCE MANAGEMENT/PLANNING STRUCTURES FOR ALL AGRICULTURAL ORGANIZATIONS BEGINNING FY 79; ALSO IN FY 79 MEDCAM (631-0016) WILL PROVIDE FOR TRAINING OF INTERMEDIATE LEVEL HEALTH WORKERS AND VILLAGE LEVEL HEALTH WORKERS TO MEET BHN. AID IS SUPPORTING THE INSTITUTE OF HUMAN SCIENCES IN THE NATIONAL

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OFFICE FOR SCIENTIFIC AND TECHNICAL RESEARCH (631-007) TO STRENGTHEN GURC ABILITY TO ANALYZE AND GUIDE SOCIAL AND ECONOMIC PROCESSES OF DEVELOPMENT AND TO COLLECT SOCIO-ECONOMIC DATA REQUIRED FOR PLANNING AND EVALUATING DEVELOPMENT ACTIVITIES IN RURAL AREAS. IT CONTINUES TO SUPPORT THE PAN-AFRICAN INSTITUTE FOR DEVELOPMENT (PAID) WHICH PROVIDES TRAINING AND HHELP TO AFRICAN COUNTRIES IN THE DESIGN, MANAGEMENT, AND EVALUATION OF INTEGRATED DEVELOPMENT PROGRAMS.

BEGINNING THIS YEAR AID WILL ASSIST PAID BY CONTRIBUTING TO REGIONAL RURAL DEVELOPMENT TRAINING (698-0405). PC PROGRAMS INCLUDE 27 VOLUNTEERS IN FISHERIES, 8 IN CREDIT UNIONS, 30 IN COOPERATIVES, 12 TEACHING SCIENCE AND MAT, AND OTHERS WORKING WITH WILDLIFE MANAGEMENT, HANDICRAFTS, ETC., ALL STRENGTHEN EXISTING INSTITUTIONS. PC HAS FIVE VOLUNTEERS AND WILL INCREASE TO TEN IN FY 78 IN SUPPORT AID PROJECT ON PRACTICAL TRAINING IN HEALTH EDUCATION (631-0009). THEY TRAIN AUXILIARY LEVEL HEALTH PERSONNEL AND MAINTAIN ACTIVE DEMONSTRATION HEALTH EDUCATION PROJECTS.

II - GENERAL. EMBASSY BELIEVES CURRENT MODEST FMS CREDIT, AS A CONCRETE MANIFESTATION OF USG CONCERN FOR THREATS, PERCEIVED BY GURC TO CAMEROONIAN SECURITY, ENCOURAGES GURC CONTINUATION OF POLICIES OF MODERATION.

II. A. EMBASSY NOT ONLY MAKES DEMARCHES ON SUCH SPECIAL POLICY MATTERS AS ILO, UNESCO, UNGA, (KOREA, PUERTO RICO, ETC), LOS, AVIATION, TELECOMMUNICATIONS, OPEC, COFFEE MATTERS, BUT ALSO REGULARLY

INVOLVES GURC POLICY MAKERS IN USIS PROGRAMS AND HAS CONTINUAL CONTACT WITH THEM THROUGH REPRESENTATIONAL EVENTS AND PERIODIC VISITS. THIS GOAL IS USIS'S FIRST PRIORITY IN CP (COUNTRY PLAN) THROUGH SPEAKERS, VTR'S, MEDIA PLACEMENT, DISTRICUTION WIRELESS FILE ITEMS, AND BOOK AND PAMPHLET PRESENTATION. DURING FY 78 EMBASSY WILL ENCOURAGE GURC TO NEGOTIATE SAFEGUARDS AGREEMENT. THE EMBASSY MAKES DEMARCHES ON NORTH-SOUTH, SOUTERN AFRICA, HORN, OAU, MAN, ETC.

B. EMBASSY HAS SOUGHT OUT GURC POLICY MAKERS TO ENGAGE IN DIALOGUE ON THESE SUBJECTS. EMBASSY FREQUENTLY PRESENTS EVIDENCE OF INTERESTS CONFIDENTIAL

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SHARED BY GURC AND US, WITH OR WITHOUT SPECIFIC SUGGESTIONS FOR COMMON ACTION. IT IS EMBASSY'S INTENTION TO BUILD CREDIBILITY FOR LONG HAUL. WE ARE ATTEMPTING HAVE PARTICIPATION GURC MINISTER AT UPCOMING AMBASSADORIAL ECONOMIC POLICY SEMINAR. GURC POLICY MAKERS WILL ALSO MEET PARTICIPANTS OF CONFERENCE, WHICH WILL INCLUDE FOUR DEPUTY ARSISTANT SECRETARIES OF S(ATE. USIS PROGRAMS AS LISTED II A ABOVE SUPPORT.

III. A. EMBASSY AND CONSULATE HAVE BEEN VERY ACTIVE IN WORKING WITH

EXIM, OPIC, U.S. BANKS AND U.S. FIRMS TO INCREASE AMERICAN SALES AND INVESTMENT IN CAMEROON AND THUS CONTRIBUTE TO CAMEROON'S DEVELOPMENT. AID LOAN OF \$7.5 MILLION FOR TRANSCAMEROON RAILROAD PHASE III (631-00011) IS IN RESPONSE TO PERSONAL PLEA FROM PRESIDENT AHIDJO FOR U.S. TO ASSIST IN WHAT HE CONSIDERS TO BE CAMEROON'S HIGHEST DEVELOPMENT PRIORITY. ORIGINAL RAILROAD, CONSTRUCTED BY GERMANS PRIOR WWI, FILLED WITH STEEP INCLINES AND SHARP CURVES, UNABLE SUPPORT FURTHER TRAFFIC RESULTING FROM INCREASED ECONOMIC DEVELOPMENT AND EXTENSION WITH USAID DEVELOPMENT LOAN SUPPORT ) OF RAILROAD FROM YAOUNDE TO NAAOUNDERE. RAILROAD NOT ONLY LINKS POPULATION AND INDUSTRIAL CENTERS, BUT HAS OPENED UP POTENTIALLY RICH AGRICULTURAL AND FORESTRY AREAS NORTH OF YAOUNDE AND IS INCREASINGLY SERVING AS

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ACTION AF-10

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FM AMEMBASSY YAOUNDE  
TO SECSTATE WASHDC IMMEDIATE 4858

C O N F I D E N T I A L SECTION 2 OF 3 YAOUNDE 1228

TRANSPORTATION HUB FOR CHAD (INCLUDING DROUGHT RELIEF FOOD AID) AND CENTRAL AFRICAN EMPIRE. PROJECT WILL REALIGN AND REHABILITATE SECTION BETWEEN DOUALA AND EDEA, THEREBY PERMITTING MORE EFFECTIVE UTILIZATION OF THIS MEANS TRANSPORT. ALMOST ALL AID AND PC PROJECTS PROVIDE SUPPORT CAMEROON'S DEVELOPMENT OBJECTIVES AS OUTLINED CURRENT FIVE YEAR CAMEROON DEVELOPMENT PLAN AND CONTRIBUTE TO MEETING B H N. IN ADDITION TO PROJECTS OUTLINED PART I ABOVE, USAID PROVIDES DEGREE TRAINING FOR MEDICAL DOCTORS AND OTHER HEALTH PERSONNEL (631-0531), SUPPLIES IMPORVED SORGHUM AND PEANUT SEED TO MEET NEEDS OF NORTH CAMEROON FARMERS (631-0001), SUPPORTS CAMEROON PLANT PROTECTION SERVICE TRAINING REQUIREMENTS (625-0916), TRAINS A NUMBER OF CAMEROONIANS EACH YEAR IN DEGREE AND NON-DEGREE PROGRAMS IN U.S. AND OTHER AFRICAN COUNTRIES (693-0384), AND GIVES TRAINING IN IMPROVED FARMING PRACTICES TO YOUNG FARM FAMILIES IN NORTH CAMEROON, WHO ARE EXPECTED TO RETURN TO THEIR HOME VILLAGES AS VOLUNTEER EXTENSION LEADERS (631-0002). NORTH CAMEROON LIVESTOCK AND AGRICULTURAL DEVELOPMENT (631-0004) IS A NEW PROJECT FOR FY 78 WHICH WILL ASSIST IN ARRESTING AND REVERSING THE PROGRESSIVE DETERIORATION OF LAND AND VEGETATION IN NORTH CAMEROON. USIS CARRIES OUT THIS GOAL THROUGH PLACEMENT OF ITEMS DESCRIBING AID AND PC PROGRAMS IN MEDIA AND USIS PUBLISHED MAGAZINE, CONTACT, FACILITATION OF UNIVERSITY LINKAGEES, ESPECIALLY IN BUSINESS AND PETRO-CHEMISTRY, THE ORGANIZATION OF PRESS CONFERENCES AND MEDIA PLACEMENT DURING VISITS OF TRADE MISSIONS, SPONSORING OF SPEAKERS ON MANAGEMENT AND PRIVATE ENTERPRISE, ACTIVE BOOK DISTRIBUTION PROGRAM AND EXCHANGE GRANTS. FOR PC AND OTHER AID PROGRAMS SEE I ABOVE.

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III. B. U.S. FIRMS ARE PLAYING A MAJOR ROLE IN THE EXPLORATION OF CAMEROONIAN PETROLEUM RESERVES. TWO SUBSIDIARIES OF U.S. ENGINEERING AND CONSTRUCTION COMPANIES ARE BIDDING FOR THE CONTRACT FOR A TWO HUNDRED MILLION DOLLAR REFINERY PROJECT, WHILE TWO U.S. BANKS ARE INTERESTED IN ORGANIZING THE FINANCING OF THE PROJECT. U.S. OIL COMPANIES HOLD SHARES IN THE REFINERY. IN ADDITION TO REPORTING DEVELOPMENTS IN THESE MATTERS, THE EMBASSY AND CONSULATE CONTINUALLY ACTIVELY ASSIST U.S. FIRMS IN ACHIEVING THEIR OBJECTIVES IN THIS AREA. EMBASSY WILL CONTINUE TO ASSURE U. S. FIRMS HAVE ACCESS TO CAMEROONIAN PRIMARY PRODUCTS, ALTHOUGH IT NOW APPEARS THAT BEST METHOD OF ASSURING FREE ACCESS IS TO INVEST TO DEVELOP PRODUCT IN THE FIRST PLACE.

III. C. EMBASSY AND CONSULATE HAVE A COUNTRY ACTION PROGRAM AND CONDUCT NORMAL DEPT OF COMMERCE PROGRAMS TO SUPPORT U.S. FIRMS. IN ADDITION DURING FY 78 THERE HAS BEEN AN AGRICULTURAL TECHNICAL SALES SEMINAR AND A NUMBER OF SECTORAL MARKETING SURVEYS ARE IN PREPARATION. TENDER OFFERS ARE SUBMITTED PROMPTLY.

IV. A. USIS IS MAKING INCREASING NUMBERS OF IV GRANT OFFERS AND IMPRESSING ON INTERESTED OFFICIALS THE RELATIONSHIP BETWEEN IV GRANT EXPERIENCE AND THE ATTAINMENT OF CAMEROON'S DEVELOPMENT GOALS. THERE IS REGULAR PROGRAM TO INCLUDE RETURNED IVS AND AID GRANTEES IN USIS AND EMBASSY PROGRAMS.

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FM AMEMBASSY YAOUNDE  
TO SECSTATE WASHDC IMMEDIATE 4859

C O N F I D E N T I A L SECTION 3 OF 3 YAOUNDE 1228

IV. B. THE EMBASSY, AID AND USIS (NUMBER 2 PRIORITY GOAL) HAVE ALL WORKED TOGETHER WITH THE UNIVERSITY AND MINISTRY EDUCATION PERSONNEL TO ASSIST THE UNIVERSITY OF YAOUNDE IN THE ESTABLISHMENT OF LINKAGES WITH AMERICAN UNIVERSITIES AND FOUNDATIONS IN SUPPORT OF THE UNIVERSITY CENTERS IN AGRICULTURE AND BUSINESS ADMINISTRATION. WHILE MISSION ROLE TO DATE HAS BEEN MAINLY THAT OF A CATALYST OR FACILITATOR, THE POTENTIAL IN TERMS OF LONG-TERM AMERICAN-CAMEROONIAN RELATIONS IS PERHAPS GREATER HERE THAN THAT IN ANY OTHER PROGRAM. AFTER A UNIVERSITY DELEGATION VISITS THE US IN MARCH/

APRIL 1978, THIS GOAL MAY ALSO BE SUPPORTED BY AN EXCHANGE PROGRAM AND BY TITLE XII FUNDING.

IV. C. USIS SUPPORTS THROUGH ENGLISH TEACHING SEMINARS, DISTRIBUTION OF PROFESSIONAL MATERIALS TO ENGLISH TEACHERS, EXCHANGE PROGRAMS, FILMS, LECTURES, EXHIBITIONS, BOOK DISTRIBUTION, OUTREACH, LIBRARY AND AFTER-HOURS COURSES IN ENGLISH. PC HAS 28 VOLUNTEERS TEACHING ENGLISH IN SECONDARY SCHOOLS AND ONE VOLUNTEER TEACHING TEFL METHODOLOGY AT THE TEACHER TRAINING COLLEGE IN YAOUNDE. TWO VOLUNTEERS GENERALLY WORK ON THE USIS ENGLISH TEACHER SUMMER WORKSHOP. AID CONTRIBUTES TO THIS GOAL THROUGH PARTICIPANT TRAINING AND AFRICAN MANPOWER DEVELOPMENT (698-0384).

2. COMMENT: IT IS CLEARLY EVIDENT THAT THERE ARE MANY INTER-

RELATIONSHIPS BETWEEN THE GOALS LISTED ABOVE AND THE PROPOSED COURSES OF ACTION TO IMPLEMENT THESE GOALS AND OBJECTIVES. MANY OF THE PROJECTS LISTED IN SUPPORT OF GOAL I COULD ALSO APPLY TO CONFIDENTIAL

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GOAL III AND VICE-VERSA. LIKEWISE, DUE TO THE HEAVY EMPHASIS BY HOST GOVERNMENT ON BILINGUALISM, SUPPORT OF GOAL IV C TENDS TO BE SUPPORTIVE ALSO OF OBJECTIVES I, II, AND III. MOST, IF NOT IF NOT ALL PROGRAMS, DEPENDING ON HOW ONE DEFINES BHN, AND SUPPORTIVE OF MEETING THOSE BHN IF THEY ARE SO DEFINED AS TO INCLUDE CULTURAL PROGRAMS AND THE LEARNING OF ENGLISH IN ORDER TO FUNCTION EFFECTIVELY IN A BILINGUAL ENVIRONMENT. HOWEVER, REGARDLESS OF DEFINITION, MISSION BELIEVES STRONGLY THAT USG SHOULD MAINTAIN FLEXIBILITY TO ADAPT BOTH GOALS AND PROGRAMS TO CHANGING CIRCUMSTANCES, PARTICULARLY IN RESPONSE TO CAMEROONIAN DEVELOPMENT NEEDS. WE HAVE NOT MENTIONED HUMAN RIGHTS (HR), AS SUCH, SINCE WE SEE HR AS PART OF BHN AND AS IMPLICIT IN ALL PROGRAMS, RATHER THAN A MATTER TO BE ADDRESSED SEPARATELY. SINCE IN THE AFRICAN CONTEXT BHN ARE SEEN AS MORE IMMEDIATELY RELEVANT TO THIRD WORLD, THAT TERMINOLOGY IS MORE OFTEN USED. WE KNOW FROM OUR EXPERIENCE IN SPECIFIC CONSULAR CASES THAT GURC HAS CLEAR APPRECIATION OF IMPORTANCE US ATTACHES TO HR COMPONENT IN ALL OUR BILATERAL RELATIONS YAOUNDE CONFERENCE ON INTERNATIONAL HUMANITARIAN LAW CALLED SPECIFIC ATTENTION TO THE HIGH LEVEL OF US PARTICIPATION AND ITS SIGNIFICANCE IN VIEW OF CURRENT US POLICY ON HR.

3. AS PART OF ITS ONGOING EVALUATION OF PROGRAMS EVOLVING FROM THIS OVERVIEW, THE MISSION WILL PERIODICALLY UPDATE THESE GOALS. THESE SAME CONCERNS ARE BEING MIRRORED IN USIS COUNTRY PLAN, NOW IN PREPARATION.

4. ACTION REQUESTED: ADVISE IF ANY ADDITIONAL INFO REQUIRED FOR WHITE HOUSE SUBMISSION. SINCE EMBASSY WAS AWAITING FURTHER INFORMATION WITH RESPECT TO FORMAT AND CONTENT OF THIS REPORT, GUIDANCE AS WHAT SHOULD BE INCLUDED IN AIRGRAM WOULD BE APPRECIATED.

FOR EXAMPLE, IS A PARM TYPE OVERVIEW RECOMMENDED? IF SO, WILL IT  
BE INCLUDED IN SUMMARY IMPLEMENTATION STATEMENTS TO BE FORWARDED TO  
WHITE HOUSE NEXT WEEK (REFTEL B). SHOULD FY 77 AND 78 SUMMARY STAFFING  
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PATTERNS AND BUDGETARY FIGURES BE INCLUDED IN AIRGRAM? IN  
OTHER WORDS, TO WHAT EXTEND SHOULD PREVIOUS PARM FORMAT BE  
FOLLOWED? APPRECIATE ANSWERS THESE QUESTIONS ASAP IN ORDER  
COMPLETE AIRGRAM PREPARATION.  
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## Message Attributes

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